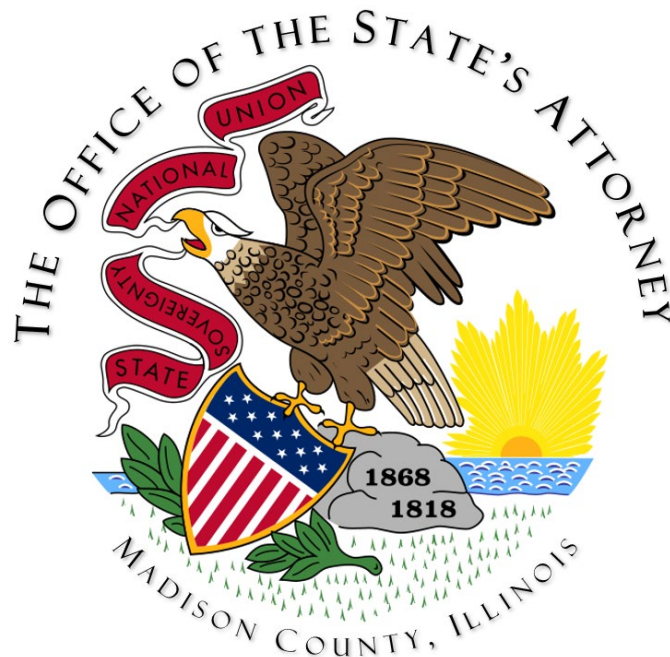


Report to the Madison County Board and Citizens of Madison County on the Office of the State's Attorney

Fiscal Year 2021



Thomas A. Haine
State's Attorney

March 10, 2022

A Message from Thomas A. Haine

To: Honorable Kurt Prenzler, Chairman, Madison Board,
Honorable Members of the Madison County Board,
and the Citizens of Madison County.

Ladies and Gentlemen:

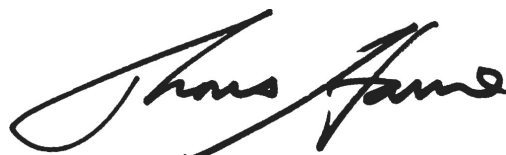
As you can see from this Report, the Madison County State's Attorney's Office is a dynamic and complex team of public servants and professionals, pursuing the ends of justice under law in a variety of ways, touching every facet of Madison County government and every community in Madison County.

But very often, our work is hidden from you as County Board members and citizens since you do not interact with the justice system on a day to day basis. So, to explain how your hard-earned tax dollars have been put to work in the cause of justice during the previous fiscal year, we offer you this Report.

All of our efforts depend upon the support and cooperation of the County Board. We very much appreciate that support, since it reflects a fundamental appreciation that the key to Madison County's future is public safety. Hopefully, our efforts will continue to have a major impact in fighting the scourge of crime so our families and businesses can thrive in safety.

Thanking you again, I remain,

Sincerely,

A handwritten signature in black ink, appearing to read "Thomas A. Haine". The signature is fluid and cursive, with a large initial "T" and "H".

Thomas A. Haine
Madison County State's Attorney

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Office Overview

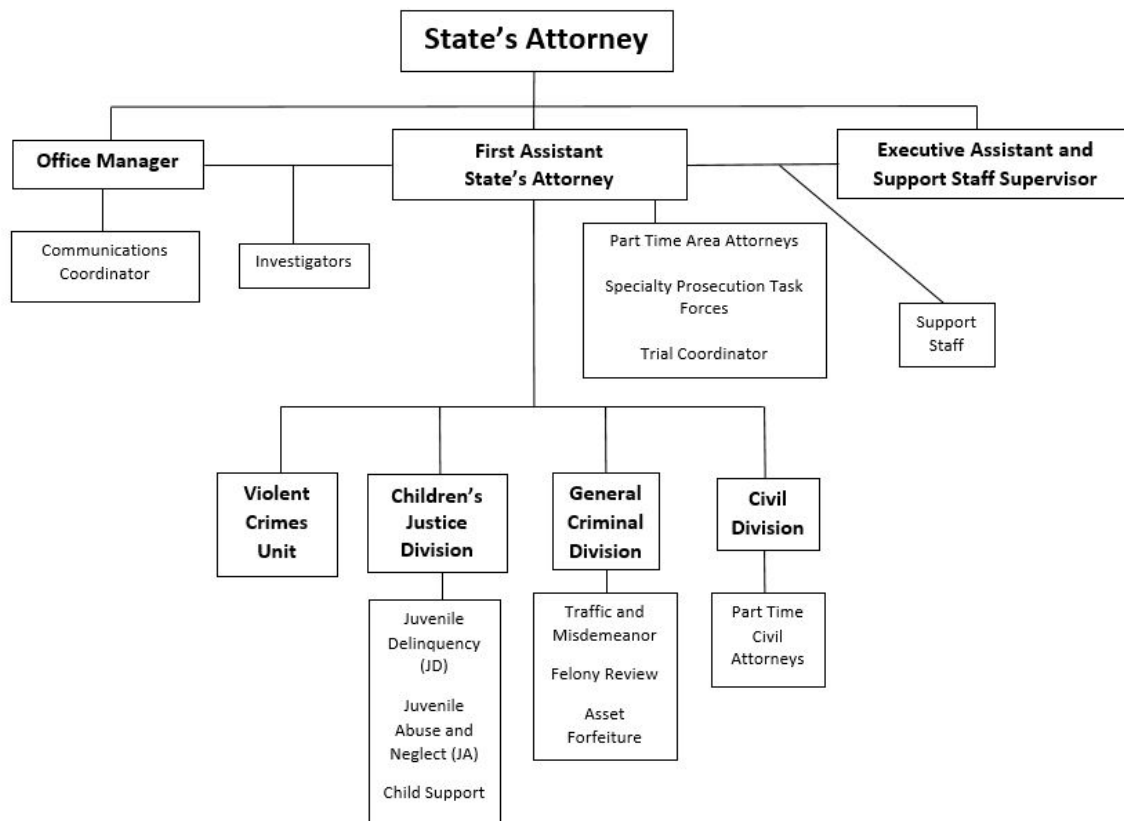
Madison County is the 8th largest county by population in the State of Illinois, and the largest county south of Cook County and the Chicago collar counties. It contains approximately 30 law enforcement agencies that refer criminal cases to the Madison County SAO.

The Madison County SAO touches every facet of County Government as well as supporting the safety and wellbeing of every community in the County on a daily basis.

The State's Attorney is the legal advisor to County Government and Officials, the parliamentarian of the County Board, and the sole prosecuting authority for State Crimes committed in Madison County and referred by local law enforcement agencies. Assistant State's Attorneys are appointed by the State's Attorney to assist in these duties.

The SAO consists of 30 full-time Assistant State's Attorneys, 5 part-time Assistant State's Attorneys, 20 Support Staff (which includes two Victim Advocates), two Investigators, one Office Manager, and one Communications Coordinator.

SAO Organization Chart



The SAO's annual budget for FY2021 was \$4,212,717.22 , with \$3,063,085 provided by the County Board and the rest was provided by grants, and Illinois Department of Healthcare and Family Services.

Our total expenditures from our Administration Fund for FY2021 were \$3,003,345 (under budget by \$60,000).

Life-cycle of a Criminal Case

From report to prosecution, the life-cycle of a typical criminal case (both misdemeanor and felony) follows predictable patterns.

First, for misdemeanor cases:

Law enforcement agencies file their own misdemeanor and traffic charges. Typically defendants are released on bond or a promise to appear in court. Traffic and misdemeanor defendants represent themselves more often than in felony court. Only defendants charged with certain offenses with a possible term of jail (all less than one year) are eligible for a public defender. These cases are often resolved via plea agreement. Court supervision is available in a large amount of these cases. Defendants do have the right to a jury or bench trial. Not all cases have incarceration as a possible penalty but those that do are all for terms less than one year. Conviction of certain offenses (i.e., theft, domestic battery, DUI) can make subsequent offenses a felony.

Second, for felony cases:

Once a criminal investigation into a felony offense is completed the law enforcement agency will present its findings to the State's Attorney's Office to review for possible charges. The State's Attorney's Office has a designated Felony Review ASA who handles the majority of felony charges. Any special offenses such as First Degree Murder, Sex Assault, and Elder Abuse would be presented to an ASA in the specialized unit that will handle the matter. Once a case is charged an arrest warrant will be issued. When the warrant is served the court will make a determination as to the appropriate bond to set for the defendant. The case will then be set for a preliminary hearing. At that time the State's Attorney's Office can either proceed with a preliminary hearing to determine if there is probable cause for the charges, or the case can be presented to a grand jury for indictment. Once the case has passed through the preliminary hearing or indictment stage the matter will be set on a trial docket. Cases can be delayed while waiting for laboratory results (for example, drug testing, finger prints, DNA, etc). Eventually the case will resolve via trial, plea, or dismissal.

Administration

SAO Administration is responsible for creating and maintaining office policies and procedures, planning and management of the budget, providing outreach to media on matters of public importance, and hiring office personnel. SAO Administration also

provides supervision and oversight of the different divisions within the office.

Staff:

Thomas Haine – State’s Attorney
Chad Loughrey – First Assistant State’s Attorney
Maria Maxwell – Office Manager
Carleatha Charleston – Executive Secretary/Support Staff Supervisor
Philip Lasseigne – Communications Director

Certain other SAO Personnel are directly managed by the SAO Administration:

Victim Advocates

Tiffany Brooks
Celine Burns

Trial Coordinator

Susan Jensen

Investigators

Lead Investigator Chris Singleton
Investigator Chris Warren

Receptionist

Rick Roetnz

Mental Health Docket

Laura Andrews

Violent Crimes Unit

The Violent Crimes Unit (VCU) focuses on high level crimes of violence. This division is staffed by experienced trial attorneys who are focused on some of the most violent and dangerous offenders in our jurisdiction. The VCU specializes in the prosecution of murder, violent acts and weapons offenses. These cases often receive a great deal of media coverage and result in trials. VCU prosecutors often respond to the scene of murders and violent offenses and assist in the cases from initial investigation through charging and disposition. VCU prosecutors work regularly with victims and victims’ families. They are also highly trained in areas of forensics such as DNA and ballistics evidence.

Staff:

Assistant State’s Attorneys:
Lauren Maricle – Division Chief
Morgan Hudson
Luke Yager

Ryan Kemper
Mary Pat Carl
Mike Stewart (part-time)

Support:

Matt Lavelle
Paula Walker
Carrie Rayl

General Criminal Division

The General Criminal Division is responsible for the wide range of cases that do not fall within either the Violent Crimes Unit or Children's Justice Division. Its felony prosecutors handle the largest number of felony offenses in the office. These include death cases involving driving under the influence and drug-induced homicide, domestic violence and other offenses resulting in great bodily harm or permanent disfigurement, elder abuse, white collar crime, and all other felony-level narcotics, property, and traffic offenses. Approximately 85% of the felony cases currently pending are prosecuted within the General Criminal Division.

Staff:

Assistant State's Attorneys:

Katie Warren – Chief
Jim Buckley
Tracy Baum
Katie Wykoff
Andrew Thierry
Phil Voss
Gina McNabnay
Sean Williams
Cara Tegel (Felony Review ASA)
Bruce Reppert (part-time, focusing on elder abuse and financial crimes)

Support:

Joelle Randolph
Paula Walker
Michelle Hillman
Lenora Gipson
Carrie Rayl
Matt Lavelle
Manoucheka McBee

Traffic and Misdemeanor

Traffic and Misdemeanor personnel handle an extremely high volume caseload of all traffic and misdemeanor offenses in Madison County. These include, but are not limited

to, first and second DUI offenses, domestic battery, retail theft, assault, battery, disorderly conduct, among many others. These offenses carry a penalty of less than one year in jail. This division also handles County ordinance violations. Traffic and Misdemeanor has court in both Edwardsville and in Alton. Law enforcement agencies file their own misdemeanor offenses and traffic offenses at which time the SAO takes over prosecution of the cases.

Staff:

Assistant State's Attorneys

Audrey Paulda – Chief

Lucas Fanning

Courtney Lindbeck

Dillon Borri

Samantha Luck

Mike Wesley (part-time)

Support:

Bonnie Wilson

Danielle Sparks

Latina Madison

Heather McCammack

Civil Asset Forfeiture

Civil Asset Forfeiture handles the seizure of assets from perpetrators of narcotics and money laundering offenses. Asset forfeiture disincentives criminal acts for profit while allowing the illegal proceeds to be put to use for law enforcement purposes. This is an especially strong tool to use against drug traffickers and dealers. Civil Asset Forfeiture is further used to seize motor vehicles from repeat DUI offenders in order to remove dangerous driver's vehicles from the road.

Staff:

Assistant State's Attorney:

Handled by various ASA's

Support:

Carrie Rayl

Children's Justice Division

The Children's Justice Division focuses on crimes against children, child protection and sexually based offenses. They are trained and experienced in dealing with especially vulnerable victims as well as complex forensics. The Children's Justice Division works hand in hand with the Madison County Child Advocacy Center and their Multidisciplinary Team to ensure that investigations are handled swiftly and with children's best interests in mind. We review, charge, and prosecute hundreds of cases a year, liaise with the

Department of Children and Family Services, police departments, and with victims of these special offenses. The Children's Justice Division also encompasses the Juvenile Abuse and Neglect and Juvenile Delinquency division. Juvenile Abuse and Neglect primarily works with DCFS to ensure the safety of children in at-risk situations. They remove children from dangerous environments, offer services to parents to correct issues, and work to find permanent placement for children who have been removed from homes. Juvenile Delinquency works with juvenile offenders and covers the full range of criminal offenses from misdemeanors to First Degree Murder.

Staff:

Assistant State's Attorneys:

Ali Foley – Chief

Jake Harlow

Emily Bell – Juvenile Delinquency

Kathleen Kiser – Juvenile Abuse/Neglect

Josiah Accola – Juvenile Abuse/Neglect

Support:

Lenora Gipson

Taylor Wells

Child Support

Child Support represents the Department of Healthcare and Family Services on Family and Divorce dockets. Child Support personnel provides services to custodial and non-custodial parents by establishing paternity and establishing, enforcing, and modifying child support obligations. Currently, Child Support manages over ten thousand active child support cases. All funding for the child support division is provided through a contract with the Illinois Department of Healthcare and Family Services. Furthermore, the office provides continued legal education programs to local attorneys and the community regarding child support topics.

Staff:

Assistant State's Attorneys:

Trent Cameron – Chief

Colleen Cadagin

Hannah Meyer

Caleb Harmon

Support:

Kathy Howes

Victoria Goss

Samantha Kelly

Civil Division

The Civil Division assists the States' Attorney in his role as the chief legal advisor for Madison County. The Civil Division provides advice and assistance to the County Board on a wide range of matters such as zoning, taxes and environmental issues. The Civil Division reviews FOIA's for legal issues. The Civil Division also assigns certain litigation matters relating to Madison County to outside civil attorneys, while still managing each case. The Civil Division provides legal advice to the various departments within Madison County Government. The Civil Division also provides legal services to certain governmental entities such as Madison County Transit Authority and Special Service Area #1.

Staff:

Assistant State's Attorneys
Emily Johnson – Chief
John Hanson

Specialty Courts

The Madison County State's Attorney's Office participates in three formal criminal diversion courts. They are the Drug Court, Veteran's Court and Mental Health Court. These courts are authorized by Illinois Statute and attempt to create a non-adversarial experience in the criminal justice system where treatment is the focus. Participants can be placed into these programs on a diversion track where charges would be dismissed or on conviction track where they are convicted of the offense and participate in the specialty court as part of their probation. Often times a defendant is facing prison time and is given a "last chance" to avoid prison by participating in the probation track of a specialty court. Defendants involved in all three courts are placed into appropriate treatment programs. They could face sanctions such as community service or jail time for non-compliance with the court's directives. The specialty courts also assist individuals in finding housing and employment.

1. Drug Court focuses on offenders whose criminal conduct is attributable to drug use and addiction. These defendants are charged with non-violent offenses. Most often drug possession and theft offenses. They are placed into treatment through Chestnut Health Systems. The SAO is represented in Drug Court by Assistant State's Attorney Tracy Baum.
2. Veteran's Court provides a wide range of treatment for a veteran of a branch of the United States military who has been honorably discharged or discharged under general conditions. No dishonorably discharged veterans are eligible. Treatment is arranged through the VA utilizing benefits the veteran has earned by serving and at no additional expense to Madison County taxpayers. The SAO is represented in Veteran's Court by First Assistant State's Attorney Chad Loughrey.
3. Mental Health Court provides treatment to individuals whose criminal conduct is

directly linked to mental health issues. These defendants have a wide range of criminal charges and are in need of specialized mental health treatment. Defendants are linked to treatment providers with Chestnut Health Systems and Centerstone. The SAO is represented in Mental Health Court by Assistant State's Attorney Katie Wykoff.

SAO Task Forces

In order to provide specialized prosecution and focus on various types of cases, the SAO has several specialized tasks forces in which ASAs receive specialized training on reviewing and prosecuting these types of offenses:

1. Opioids and Narcotics – ASA Andrew Thierry is assigned to the narcotics task force. The position is funding through a federal grant and is directly tied to the Metropolitan Enforcement Group of Southwestern Illinois (MEGSI). MEGSI is a unit of specialized drug unit through the Illinois State Police comprising of officers from various departments. Madison County has seen a huge rise in drug cases over the past decade, specifically opiates and methamphetamine. The Narcotics task force targets drug dealers and drug traffickers and attacks the problem at the source to disrupt the supply of these illicit substances coming into our county.
2. Elder Abuse – ASAs Jim Buckley and Bruce Reppert are assigned to the Elder Abuse Task Force. They work closely with law enforcement agencies to build cases involving physical and financial abuse to elderly people. Elderly people can become the target of financial exploitation or physical abuse but caretakers or family members. These are complex cases that require thorough investigation. Having this dedicated task force helps to ensure the cases being charged and well-investigated and receive the attention they deserve.
3. Intimate Partner Violence – ASAs Phil Voss and Gina McNabney are assigned to the IPV Task Force. They focus on domestic violence issues between intimate partners. These are difficult cases because the offender and victim often reconcile and victims recant their initial allegations. It is important to address the issues of violence between partners to prevent an escalation or possible harm to the individuals in the home.

Highlights from 2021

In the past year Madison County's SAO has worked hard to fulfill its mission to pursue justice and fight crime. This has been a true team effort, and a testament to the incredible professionals who dedicate their careers to public service in the Madison County SAO.

Here are some highlights from 2021:

Enforcing the law and fighting violent crime.

It is the policy of the Madison County SAO to aggressively enforce the law and punish criminal behaviors, especially violent crime. Therefore, as the courts reopened from COVID, the SAO amped up felony filings throughout 2021. According to data from the Madison County Circuit Clerk's Office, in FY2021 there were 3,926 felony cases filed. This marks a 23.5 percent increase from 2020, and the second-most cases filed since 2010.

But the filing of a case is just the beginning. One of the top priorities of the State's Attorney's Office in 2021 was to work harder to bring those cases to a swift and successful conclusion. Delaying cases unnecessarily harms victims and the rule of law. And due to COVID and the shutdown of the courts, many cases had piled up without resolution.

Once the courts reopened in March 2021, we worked with the Judiciary to schedule cases for trial as soon as reasonably possible. This resulted in a very busy year of trial preparation, as many cases were scheduled for trial over a short period. SAO attorneys put in many hours on these important cases, many of which had piled up in the COVID backlog. Our serious homicide cases took up the bulk of our efforts, resulting in convictions on 15 homicide cases in 2021.

We continued this focus on violent crime by expanding our Violent Crimes Unit by 50% (adding, with the support of the Board, two new experienced violent crime prosecutors). Our expanded team and determined efforts will continue to pay dividends in future years as we work to reduce our COVID backlog while also preventing a new backlog from forming.

It is also the policy of the Madison County SAO to work with our law enforcement partners in the proactive policing of our communities. To this end, in conjunction with law enforcement agencies across Madison County, we created the Cross River Crime Task Force (CRCTF). The CRCTF has already conducted multiple patrols throughout Madison County, using License Plate Reader (LPR) technology and other resources to capture criminals and bring them to justice, thereby helping deter crime in Madison County.

Finally, the SAO retooled and updated our fight against the scourge of sexual violence, creating a new Intimate Partner Violence Task Force, assigned two specialized prosecutors, and created updated Protocols for law enforcement investigation of such cases.

Guarding taxpayer funds and improving office procedures.

We understand that though the effective enforcement of the law is a fundamental concern of every citizen, every dollar we spend in that effort came from a taxpayer.

Therefore, to provide better guardianship of those tax dollars, and ensure effective oversight over office operations in 2021 the SAO re-created and filled the position of Office Manager, unified its purchasing under the Office Manager, and conducted a full

review of all expenditures.

That process revealed three unnecessary or duplicative contracts, which were then cancelled, saving the taxpayers approximately \$2,000 per month in ongoing expenses. The SAO ended FY2021 approximately \$60,000 under budget.

Also, a dynamic office depends on updated and helpful manuals and policies. The last time the SAO had updated its Handbook was 2004. Therefore, in FY2021 the SAO did a full review of all office policies, and created a unified and modernized Office Manual and Policy Packet to govern all operations.

Protecting your rights.

One of the fundamental roles of the State's Attorney is to work to protect the rights of Madison County citizens. Therefore, the SAO has been forceful in standing up to encroachments on the rights of citizens, and ensuring that the law is fairly and accurately applied in Madison County.

To that end, within weeks of State's Attorney Haine taking office the SAO issued a clear Legal Opinion regarding the Governor's various COVID Executive Orders. This ensured an accurate interpretation (i.e., no criminal enforcement) of these COVID Executive Orders in Madison County.

Further, the SAO filed an anti-FOID Card brief in the Supreme Court, a lawsuit against McKinsey for Opioid deaths, and a lawsuit fighting the new subcircuit judiciary design in Madison County.

Finally, the SAO is committed to voicing opposition to state policies that could negatively impact public safety in Madison County. And with that in mind, State's Attorney Haine vocally opposed the "No-Cash-Bail" bill, joined with 100% of all Police Chiefs in Madison County to publicly oppose it, and assisted the County Board in drafting a resolution condemning it.

Prioritizing community outreach.

The criminal justice system is often misunderstood. Therefore, in 2021 the SAO made outreach to the community a higher priority, to better explain how we all benefit from a society where the law is enforced and crime is reduced.

In 2021, the SAO hosted two "Drug Take Back Day" events with the Sheriff's Office. These events were held in the spring and fall, and are part of the Drug Enforcement Agency's nationwide efforts to help remove unneeded medication from homes to prevent the potential misuse and addiction to these drugs.

In recognition of Red Ribbon Week, a national campaign that encourages students to resist drugs and make healthy decisions, the SAO held a poster competition for third

through fifth grade students in Madison County. The SAO invited teachers and administrators at every grade school in Madison County to participate, and the office received more than 500 entries from 13 schools. A winning poster was selected out of the third, fourth, and fifth grade entries, and the winning students' classes received a pizza party with SA Haine. The winning entries are also displayed in the SAO Office for one year.

Along with the Madison County Circuit Clerk's Office, the Alton Police Department and the Simmons Hanly Conroy law firm, the SAO hosted a "Road to Work" event in October. This event provided an opportunity for Madison County residents who had their driver's licenses suspended due to misdemeanors, tickets, or child support issues to have their licenses reinstated. Representatives from the Secretary of State's Office were on hand to print new licenses for those that were assisted, and local employers also attended to provide information on available jobs in the area.