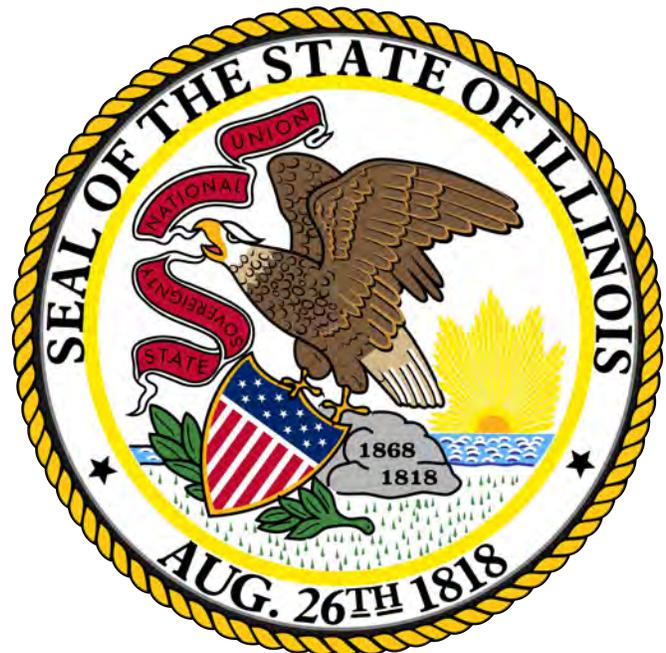


2022 Annual Report

Madison County State's Attorney



Thomas A. Haine
State's Attorney

*Pursuing truth and seeking justice
through application of law*

2022: By the numbers

\$5,489,952	Total budget (including state grants)
\$78,000	Amount under budget
\$3,700,000	Settlement secured for County in opioid litigation
20,349	New Misdemeanor, Traffic, DUI charges filed
4,451	Felonies prosecuted to conclusion (new record)
3,261	New Felony charges filed
35	Full-time and part-time Assistant State's Attorneys (all divisions)
20	Assistant State's Attorneys (full-time and part-time) in Felony Division
12	Defendants charged with Murder, Attempted Murder, Involuntary Manslaughter or combination thereof
3	Lawsuits against Governor
1	Wonderful support/comfort dog named Fitz, to assist crime victims

A Message from Thomas A. Haine

To: Honorable Kurt Prenzler, Chairman, Madison Board,
Honorable Members of the Madison County
Board, and the Citizens of Madison County

Ladies and Gentlemen:

As you can see from this Annual Report, the Madison County State's Attorney's Office is a dynamic and complex team of public servants and professionals, pursuing the ends of justice under law in a variety of ways, touching every facet of Madison County government and every community in Madison County.

But very often, our work is hidden from you as County Board members and citizens since you do not interact with the justice system on a day-to-day basis. So, to explain how your hard-earned tax dollars have been put to work in the cause of justice during the previous fiscal year, we offer you this Report.

All of our efforts depend upon the support and cooperation of the County Board. We very much appreciate that support, since it reflects a fundamental appreciation that the key to Madison County's future is public safety. Hopefully, our efforts will continue to have a major impact in fighting the scourge of crime so our families and businesses can thrive in safety.

Thanking you again, I remain,

Sincerely,

A handwritten signature in black ink, appearing to read "Thomas A. Haine". The signature is fluid and cursive, with a large initial "T" and "H".

Thomas A. Haine
Madison County State's Attorney

Highlights from 2022

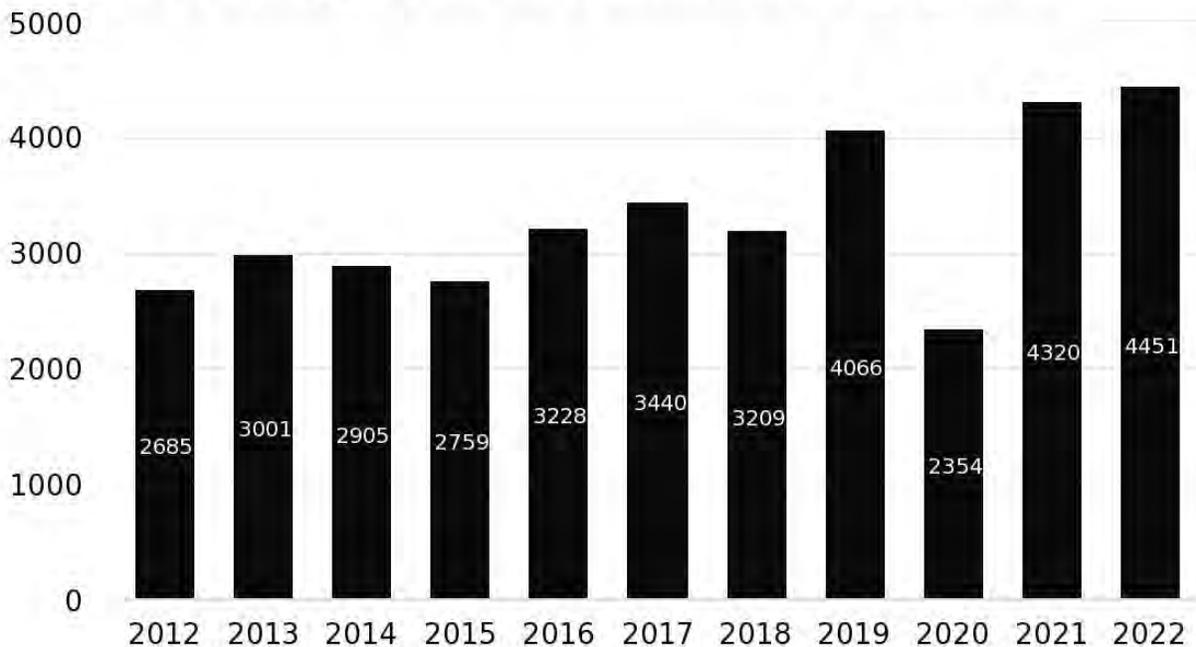
In the past year, the Madison County's State's Attorney's Office has worked hard to fulfill its mission to pursue justice and fight crime. This has been a true team effort, and a testament to the incredible professionals who dedicate their careers to public service in the office.

Completed record number of felony prosecutions

One of the greatest accomplishments of the State's Attorney's Office in 2022 didn't generate flashy headlines, but it is nonetheless a major success. The State's Attorney's Office in 2022 continued to resolve felony cases at a record pace, thereby reducing a backlog that developed during COVID restrictions.

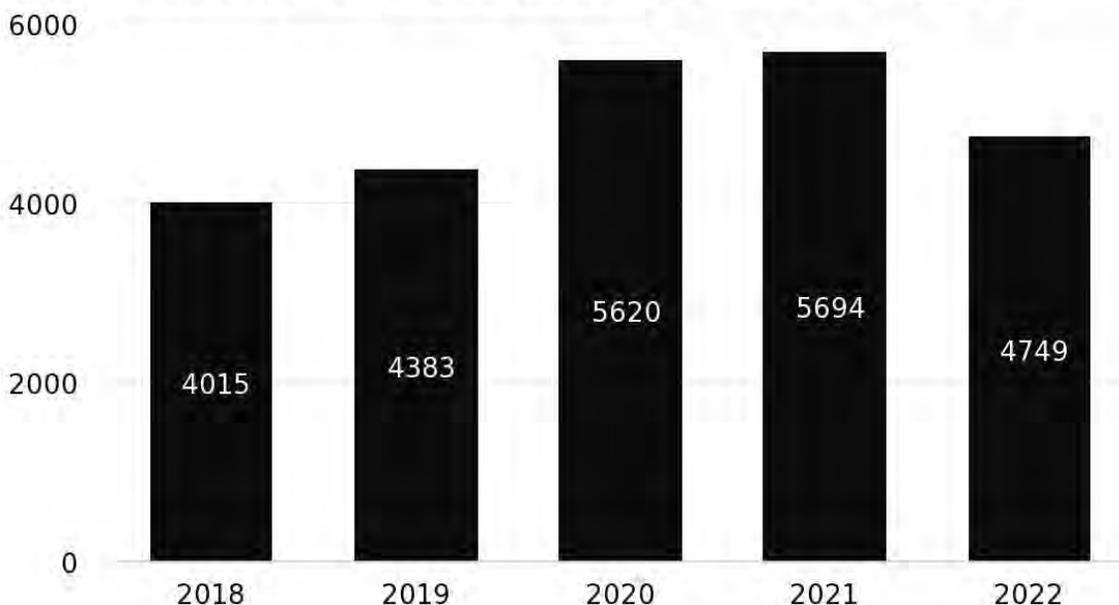
The SAO in 2022 prosecuted 4,451 felonies to conclusion, through trial convictions, guilty pleas and other dispositions. The office resolved 4,320 felony cases in 2021. In comparison, there were 2,354 felonies resolved in 2020.

Felony cases resolved by year



Resolving cases in a timely manner is of paramount importance in the criminal justice system, because for the victims of crime, justice delayed is justice denied. In addition, if cases languish, they become more difficult to successfully prosecute. The memories of witnesses can fade, and some witnesses or parties to a case can become impossible to locate, or possibly even pass away. Also, the space limitations of our jail dictate that we work diligently to free bed space for new arrestees.

Felony cases open at end of year



This concerted effort to reduce the backlog of pending cases also is reflected in data from the Circuit Clerk's Office, which shows there were nearly 1,000 fewer open felony cases at the end of 2022 in comparison to the end of 2021. There were 4,749 open felony cases at the end of 2022, versus 5,694 at the end of 2021. For further comparison, there were 5,620 open felony cases at the end of 2020.

Sued to protect our rights and obtained millions for victims of opioid epidemic

One of the fundamental roles of the State's Attorney is to work to protect the rights of Madison County citizens. Therefore, the SAO has been forceful in standing up to encroachments on the rights of citizens, and ensuring that the law is fairly and accurately applied in Madison County.

To that end, the Madison County State's Attorney's Office has been a leader in the opposition to the SAFE-T Act's provisions, which would eliminate the cash bail system and upend our criminal justice system. The cash bail system has long been utilized to keep dangerous defendants off the streets and to ensure they show up for trial. Eliminating cash bail will pose a threat to the public and to the victims of crime, and inevitably will result in delays in the prosecution of cases.

The Madison County State's Attorney's Office joined the state's attorneys of more than 60 other Illinois counties in filing bipartisan litigation to block implementation of the SAFE-T Act's provisions. Along with the other plaintiffs, we won a victory in December, when a judge in Kankakee County ruled that ending cash bail would be an unconstitutional infringement on the authority of judges and violate the Victims' Rights Act of the Illinois Constitution. The case now is before the Illinois Supreme Court.

It should be noted that, due to the uncertainty of any litigation, the State's Attorney's Office has expended considerable time and resources in preparing for implementation of the SAFE-T Act's provisions. The SAFE-T Act in many ways is a massive unfunded mandate on the criminal justice system, in part because of new legal prerequisites for pretrial detention. These new requirements -- such as having to prepare for and litigate additional pretrial proceedings and having to process video footage from all police officers' newly-mandated body cameras -- will result in significant expenditures in time and resources.

The State's Attorney's Office had to sue the governor a second time in 2022 because of a chronic, months-long backlog of County Jail inmates awaiting transfer to Illinois Department of Human Services facilities after being declared unfit to stand trial. These delays were unfair to the taxpayers of Madison County and to the inmates themselves, who needed mental-health treatment.

The SAO was forced to sue the governor yet a third time in 2022, this time in response to the political gerrymandering of Madison County's judiciary into geographic sub-circuits.

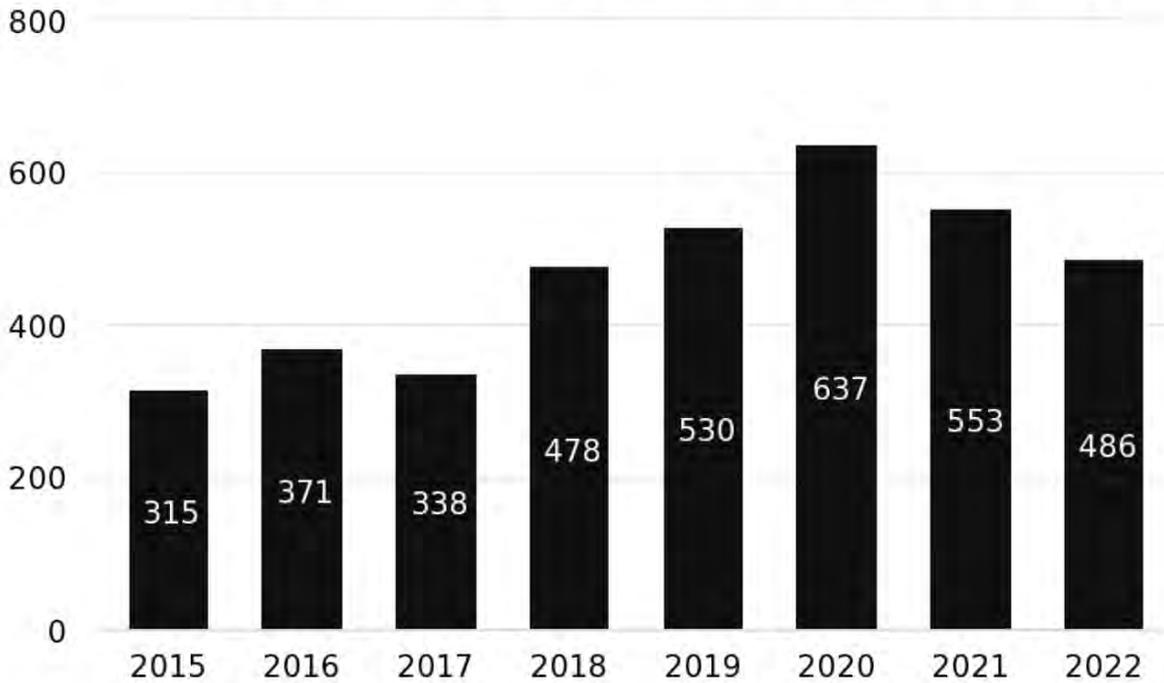
In each case, the State's Attorney's Office went to court at the behest of the County Board, and with the strong support of the Board.

Also in 2022, the Civil Division of the State's Attorney's Office was pleased to announce that Madison County will receive an estimated **\$3.7 million** as its share of a settlement in a lawsuit against opioid distributors. The total amount will be received over a period of years, through 2038. Pursuant to the settlement agreement, Madison County will be able to use these settlement funds to support opioid remediation programs in the community. This funding will aid in the County's fight against the deadly scourge of opioids, which have claimed the lives of many youths and young adults.

Fought cross-river crime, helped reduce vehicle thefts

In 2021, the State’s Attorney’s Office recognized a disturbing trend: offenders coming from Missouri, committing crimes and returning to Missouri, often before victims are even aware. In response, the SAO joined with law enforcement agencies to develop the Cross-River Crime Task Force, which encourages increased use of Automated License Plate Readers and utilizes the data to conduct targeted saturation patrols.

Vehicle thefts reported in Madison County



Source: Illinois Secretary of State

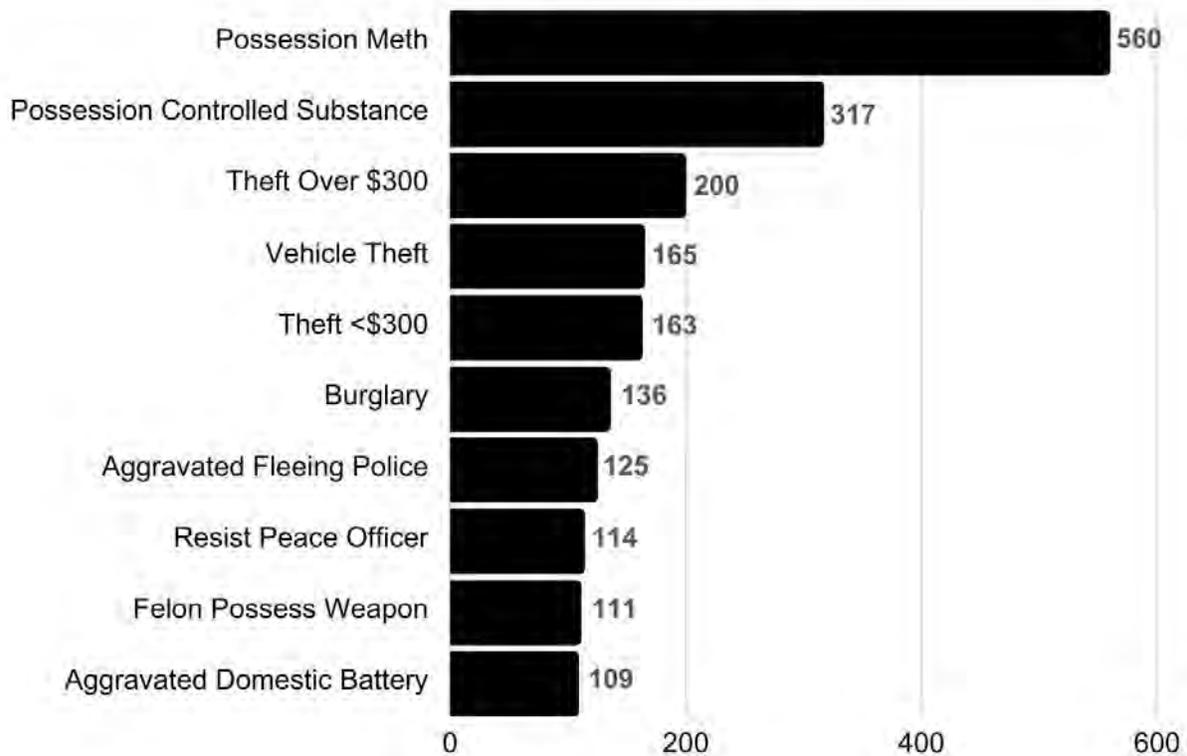
The hope of the State’s Attorney’s Office is that this task force is beginning to make an impact. For example, since 2015, the number of vehicle thefts reported in Madison County began to steadily climb, reaching a peak of 637 reported in 2020. However, in both of the past two years, vehicle thefts dropped -- to 553 reported in 2021 and 486 reported in 2022. This downward trend is reflected in the number of charges filed in relation to vehicle theft: a record high of 255 in 2021, then a decrease to 191 in 2022.

It is our belief that the Cross-River Crime Task Force, in conjunction with other proactive efforts by the SAO and law enforcement, is creating a deterrent effect and sending a message to would-be vehicle thieves.

In addition, we are hopeful that the Cross-River Crime Task Force, with its use of real-time data from License Plate Readers to track the whereabouts of offenders, also will have an impact on another troubling trend – drivers attempting to elude police.

In 2018 and 2019, the criminal offense of Aggravated Fleeing Or Eluding was not even among the top 10 most-filed felony charges in Madison County. In each of the past three years, however, the offense of Aggravated Fleeing or Eluding has made the Top 10 list: 102 charges filed in 2020; 134 filed in 2021; and 125 filed in 2022.

Top Felony Charges 2022



Crimes involving motor vehicles present a great danger to the public – to fellow motorists, to pedestrians, and to police officers. The SAO in 2022 secured convictions for first-degree murder in the deaths of two police officers in separate cases -- both of which involved vehicle-related crimes.

Obtained justice for officers killed in line of duty

Sadly, two of the murder cases prosecuted by the State's Attorney's Office in 2022 involved the killings of police officers. But the State's Attorney's Office had the high honor of fighting to bring justice for the fallen officers.

- On April 13, 2022, the office obtained a murder conviction and life sentence for Scott Hyten in connection with the death of Pontoon Beach Police Officer Tyler Timmins. Officer Timmins was shot while investigating a suspected stolen car at a gas station.
- On Dec. 15, 2022, the office won a first-degree murder conviction against Caleb Campbell for the death of Brooklyn Officer Brian Pierce Jr. Campbell was sentenced to life in prison, plus 13 years. Officer Pierce was struck on the McKinley Bridge by a vehicle driven at nearly 100 mph by Campbell, who was attempting to elude police.

As previously stated, the deaths of both officers involved vehicle-related offenses. In particular, it should be noted that in the Campbell trial, a Brooklyn officer stated in sworn testimony that roughly one in three attempted traffic stops in his jurisdiction results in the motorist attempting to flee across the McKinley Bridge.

Continued proactive approaches to protecting residents from crime

The State's Attorney's Office embraces the philosophy that, in addition to prosecuting crimes, the office should do its part to prevent crimes. To that end, the SAO watches for trends in criminal activity, communicates with the public and maintains dialog with lawmakers.

For example, when police found nearly 300 catalytic converters on the property of one scrap dealer, we took action to seize the catalytic converters, but the applicable criminal charges at our disposal were limited to misdemeanors. We then asked lawmakers to create a felony classification for cases involving large stockpiles of catalytic converters. State lawmakers whose districts cover Madison County then crafted legislation to address this loophole.

As another example, when we saw that retail thieves were using an innovative, new technique to gain access to cash registers and load thousands of dollars in credit onto fraudulent gift cards, we sent an alert to local Chambers of Commerce and other retail organizations in the county.

Worked hard to earn the confidence of the community

In just the second half of 2022, the State's Attorney's Office issued news releases or conducted news conferences more than 20 times. And the SAO has initiated nearly that same number of news releases and new conferences in just the first three months of the 2023 calendar year. The office also maintains relationships with the news media and has worked to increase its presence on social media.

The SAO undertakes these efforts because it's important that Madison County's taxpayers, residents, shoppers, visitors, business owners and workforce have confidence and trust in their criminal justice system. That confidence and trust is what makes Madison County an attractive place to reside, raise families, visit and conduct business. We have, unfortunately, seen what happens in places where prosecuting attorneys have engaged in failed experiments or thrown up their hands in defeat.

Maintaining an exceptional State's Attorney's Office requires a full staff of top-notch attorneys, support personnel and administrators. Like other government offices, the SAO finds it increasingly challenging to compete against the private sector for first-rate employees. The SAO is striving to offer competitive pay, benefits and workplace flexibility. We're also working closely with the region's law schools to step up our recruitment efforts, by participating in internship programs, job boards, career fairs and on-campus interview sessions. The SAO has hired 10 new Assistant State's Attorneys (full-time and part-time) since the beginning of 2022, with 2-3 more expected to join the staff in the coming weeks.

It doesn't end with hiring the right people. The SAO is in the beginning stages of an exciting new effort to revitalize the office. This effort, which includes a ground-up review of procedures and a reassessment of our mission and values, is designed to create a culture of performance, integrity and professional growth while maximizing potential in the areas of leadership, trial advocacy, communication and organizational excellence.

The State's Attorney's Office is grateful for the support it receives from the Madison County Board. The successful operation of a prosecutor's office in a large jurisdiction requires significant resources. Those resources are needed to attract and retain top prosecutors, to provide them with first-rate support staff, to keep victims informed, to keep track of witnesses, and to provide excellent legal services to the County Board and other County offices.

Office Overview

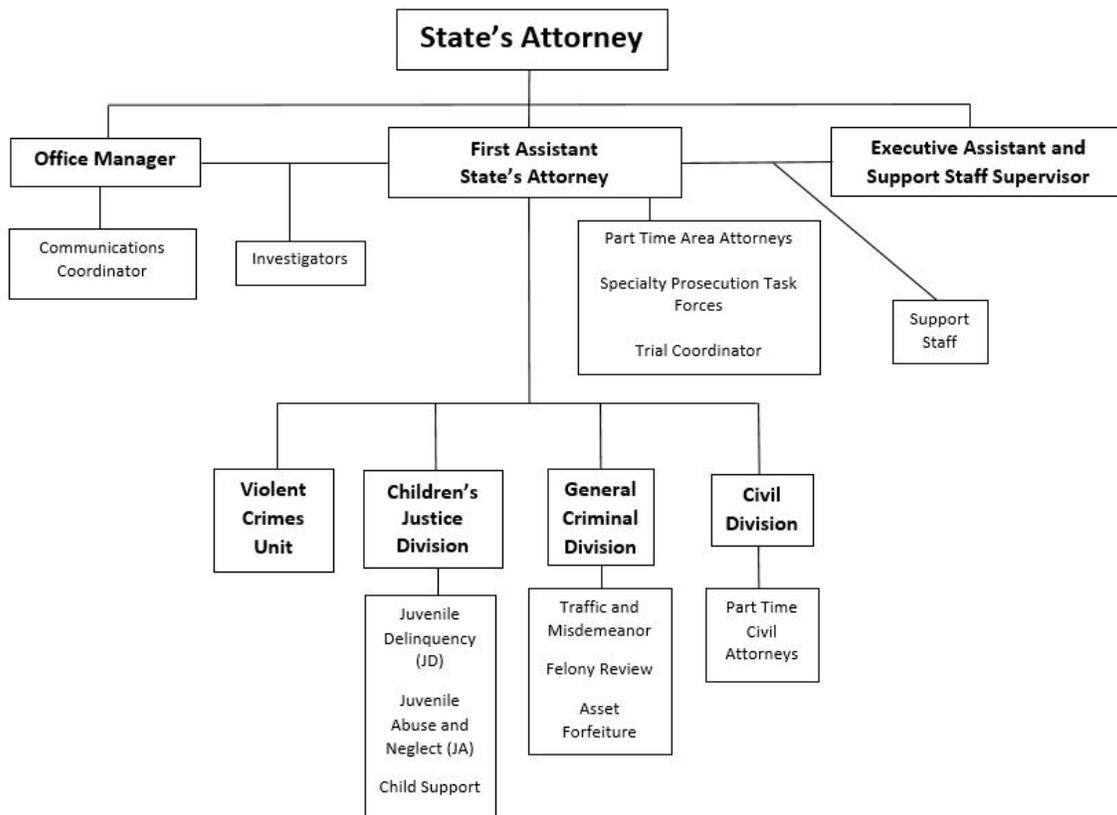
Madison County is the eighth-largest county by population in the State of Illinois, and the largest county south of Cook County and the Chicago collar counties. It contains approximately 30 law enforcement agencies that refer criminal cases to the Madison County State's Attorney's Office.

The Madison County State's Attorney's Office touches every facet of County Government as well as supporting the safety and well-being of every community in the County on a daily basis.

The State's Attorney is the legal adviser to County Government and Officials, the parliamentarian of the County Board, and the sole prosecuting authority for state crimes committed in Madison County and referred by local law enforcement agencies. Assistant State's Attorneys are appointed by the State's Attorney to assist in these duties.

The State's Attorney's Office consists of approximately 35 full-time and part-time Assistant State's Attorneys, 20 Support Staff (which includes three Victim Advocates), two Investigators, one Office Manager, and one Communications Director.

SAO Organization Chart



The SAO's annual budget for FY2022 was \$5,489,952 with roughly \$4,254,000 provided by the County Board and the rest was provided by grants, and Illinois Department of Healthcare and Family Services. Our General Fund expenditures in fiscal 2022 were \$78,000 under budget.

Life-cycle of a Criminal Case

From report to prosecution, the life-cycle of a typical criminal case (both misdemeanor and felony) follows predictable patterns.

First, for misdemeanor cases:

Law enforcement agencies file their own misdemeanor and traffic charges. Typically defendants are released on bond or a promise to appear in court. Traffic and misdemeanor defendants represent themselves more often than in felony court. Only defendants charged with certain offenses with a possible term of jail (all less than one year) are eligible for a public defender. These cases are often resolved via plea agreement. Court supervision is available in a large amount of these cases. Defendants do have the right to a jury or bench trial. Not all cases have incarceration as a possible penalty, but those that do are all for terms of less than one year. Conviction of certain offenses (i.e., theft, domestic battery, DUI) can make subsequent offenses a felony.

Second, for felony cases:

Once a criminal investigation into a felony offense is completed, the law enforcement agency will present its findings to the State's Attorney's Office to review for possible charges. The State's Attorney's Office has a designated Felony Review ASA who handles the majority of felony charges at this initial stage. Any special offenses such as First-Degree Murder, Sexual Assault, and Elder Abuse would be presented to an ASA in the specialized unit that will handle the matter. Once a case is charged, an arrest warrant will be issued. When the warrant is served the court will make a determination as to the appropriate bond to set for the defendant. The case will then be set for a preliminary hearing. At that time the State's Attorney's Office can either proceed with a preliminary hearing to determine if there is probable cause for the charges, or the case can be presented to a grand jury for indictment. Once the case has passed through the preliminary hearing or indictment stage, the matter will be set on a trial docket. Cases can be delayed while waiting for laboratory results (for example, drug-testing, fingerprints, DNA, etc). Eventually the case will resolve via trial, plea, or dismissal.

Administration

SAO Administration is responsible for creating and maintaining office policies and procedures, planning and management of the budget, providing outreach to

media on matters of public importance, and hiring office personnel. The administrative team also provides supervision and oversight of the different divisions within the office.

Staff:

Thomas Haine – State’s Attorney
Chad Loughrey – First Assistant State’s Attorney
Stephanie Seehausen – Office Manager
Carleatha Charleston – Executive Secretary/Support Staff Supervisor
Brian Brueggemann – Communications Director

Certain other SAO personnel are directly managed by the SAO Administration:

Victim Advocates

Tiffany Brooks
Celine Burns
Jessica Williams
Fitz – Support and comfort dog

Investigators

Lead Investigator Lee Brousseau
Investigator Cody Thomas

Receptionist

De Jour Preston

Violent Crimes Unit

The Violent Crimes Unit (VCU) focuses on high-level crimes of violence. This division is staffed by experienced trial attorneys who are focused on some of the most violent and dangerous offenders in our jurisdiction. The VCU specializes in the prosecution of murder, violent acts and weapons offenses. These cases often receive a great deal of media coverage and result in trials. VCU prosecutors often respond to the scene of murders and violent offenses and assist in the cases from initial investigation through charging and disposition. VCU prosecutors work regularly with victims and victims’ families. They are also highly trained in areas of forensics such as DNA and ballistics evidence.

Staff:

Assistant State’s Attorneys:
Lauren Maricle – Division Chief
Morgan Hudson
Luke Yager
Ryan Kemper
Mary Pat Carl
Mike Stewart (part-time)

Support:

Jenna Hammond
Melissa Jones
Carrie Rayl
Stephanie Burns

General Criminal Division

The General Criminal Division is responsible for the wide range of cases that do not fall within either the Violent Crimes Unit or Children's Justice Division. Its felony prosecutors handle the largest number of felony offenses in the office. These include death cases involving driving under the influence and drug-induced homicide, domestic violence and other offenses resulting in great bodily harm or permanent disfigurement, elder abuse, white-collar crime, and all other felony-level narcotics, property, and traffic offenses. Approximately 85% of the felony cases currently pending are prosecuted within the General Criminal Division.

Staff:

Assistant State's Attorneys:

Katie Warren – Chief
Jim Buckley
Tracy Baum
Phil Voss
Gina McNabnay
Sean Williams
Audrey Paulda
Cara Tegel (Felony Review ASA)
Andrew Thierry (Felony Review ASA)
Susan Jensen - Trial Coordinator / Metro East Auto Theft Task Force
Bruce Reppert (part-time, focusing on elder abuse and financial crimes)
Amy Gabriel (part-time post-conviction)

Support:

Taylor Wells
Paula Walker
Melissa Jones
Stephanie Burns
Carrie Rayl
Jenna Hammond
Stephanie Flaughter
Samantha Kelly

Traffic and Misdemeanor

Traffic and Misdemeanor personnel handle an extremely high-volume caseload of

all traffic and misdemeanor offenses in Madison County. These include, but are not limited to, first and second DUI offenses, domestic battery, retail theft, assault, battery, disorderly conduct, and many others. These offenses are punishable by up to one year in jail. This division also handles County ordinance violations. Traffic and Misdemeanor has court in both Edwardsville and in Alton. Law enforcement agencies handle the filing of most misdemeanor offenses and traffic offenses, after which the SAO takes over prosecution of the cases.

Staff:

Assistant State's Attorneys
Samantha Luck – Chief
Sarah Dickey
Rebecca Buettner
Korrine Rolens
Mike Wesley (part-time)

Support:

Bonnie Wilson
Danielle Sparks
Latina Madison
Heather McCammack

Civil Asset Forfeiture

Civil Asset Forfeiture handles the seizure of assets from perpetrators of narcotics and money-laundering offenses. Asset forfeiture removes the financial incentive for criminal acts while allowing the illegal proceeds to be put to use for law enforcement purposes. This is an especially strong tool to use against drug traffickers and dealers. Civil Asset Forfeiture is further used to seize motor vehicles from repeat DUI offenders in order to remove dangerous drivers' vehicles from the road.

Staff:

Assistant State's Attorney James Craney (part-time)

Support:

Carrie Rayl

Children's Justice Division

The Children's Justice Division focuses on crimes against children, child protection and sexually-based offenses. They are trained and experienced in dealing with especially-vulnerable victims as well as complex forensics. The Children's Justice Division works hand-in-hand with the Madison County Child Advocacy Center and their Multidisciplinary Team to ensure that investigations are handled swiftly and with children's best interests in mind. We review, charge, and prosecute hundreds of

cases a year, liaise with the Department of Children and Family Services, police departments, and with victims of these special offenses. The Children's Justice Division also encompasses the Juvenile Abuse and Neglect and Juvenile Delinquency division. Juvenile Abuse and Neglect primarily works with DCFS to ensure the safety of children in at-risk situations. They remove children from dangerous environments, offer services to parents to correct issues, and work to find permanent placement for children who have been removed from homes. Juvenile Delinquency works with juvenile offenders and covers the full range of criminal offenses from misdemeanors to First-Degree Murder.

Staff:

Assistant State's Attorneys:

Ali Foley – Chief

Emily Bell

Courtney Lindbeck - Juvenile Delinquency

Kathleen Kiser – Juvenile Abuse/Neglect

Hannah Meyer – Juvenile Abuse/Neglect

Support:

Victoria Goss

Child Support

The Child Support Division represents the Department of Healthcare and Family Services on Family and Divorce dockets. Child Support personnel provide services to custodial and non-custodial parents by establishing paternity and establishing, enforcing, and modifying child-support obligations. Currently, Child Support manages more than 10,000 active child-support cases. All funding for the Child Support division is provided through a contract with the Illinois Department of Healthcare and Family Services. Furthermore, the office provides continued legal education programs to local attorneys and the community regarding child-support topics.

Staff:

Assistant State's Attorneys:

Trent Cameron – Chief

Deniel Farroll

Warren Benning

Leslie Wood (part-time)

Support:

Kathy Howes

Manoucheka McBee

Joelle Randolph

Civil Division

The Civil Division assists the State's Attorney in his role as the chief legal adviser for Madison County. The Civil Division provides advice and assistance to the County Board on a wide range of matters such as zoning, taxes and environmental issues. The Civil Division reviews Freedom of Information Act requests for legal issues. The Civil Division also assigns certain litigation matters relating to Madison County to outside civil attorneys, while still managing each case. The Civil Division provides legal advice to the various departments within Madison County government. The Civil Division also provides legal services to certain governmental entities such as Madison County Transit Authority and Special Service Area #1.

Staff:

Assistant State's Attorneys
David Livingstone – Chief
Evan Franklin
John Hackett (part-time)

Specialty Courts

The Madison County State's Attorney's Office participates in three formal criminal diversion courts. They are the Drug Court, Veterans Court and Mental Health Court. These courts are authorized by Illinois Statute and attempt to create a non-adversarial experience in the criminal justice system where treatment is the focus. Participants can be placed into these programs on a diversion track, where charges would be dismissed, or on a conviction track, where they are convicted of the offense and participate in the specialty court as part of their probation. Often, a defendant is facing prison time and is given a "last chance" to avoid prison by participating in the probation track. Defendants involved in all three courts are placed into appropriate treatment programs. They face sanctions such as community service or jail time for non-compliance with the court's directives. The specialty courts also assist individuals in finding housing and employment.

1. Drug Court focuses on offenders whose criminal conduct is attributable to drug use and addiction. These defendants are charged with non-violent offenses, such as drug possession or theft. They are placed into treatment through Chestnut Health Systems.
2. Veterans Court provides a wide range of treatment for a veteran of a branch of the United States military who has been honorably discharged or discharged under general conditions. No dishonorably-discharged veterans are eligible. Treatment is arranged through the VA utilizing benefits the veteran has earned by serving, at no additional cost to Madison County taxpayers.
3. Mental Health Court provides treatment to individuals whose criminal conduct is

directly linked to mental health issues. These defendants have a wide range of criminal charges and are in need of specialized mental health treatment. Defendants are linked to treatment providers with Chestnut Health Systems and Centerstone.

SAO Task Forces

In order to provide specialized prosecution and focus on various types of cases, the SAO has several specialized task forces in which ASAs receive specialized training on reviewing and prosecuting these types of offenses:

1. Opioids and Narcotics – ASA Phil Voss is assigned to the narcotics task force. The position is funded through a federal grant and is directly tied to the Metropolitan Enforcement Group of Southwestern Illinois (MEGSI). MEGSI is a specialized drug unit consisting of officers from police agencies across the region. Madison County has seen a huge rise in drug cases over the past decade, specifically opiates, fentanyl and methamphetamine. This task force targets drug dealers and drug traffickers and attacks the problem at the source, to disrupt the supply of these illicit substances coming into our county.
2. Elder Abuse – ASAs Jim Buckley and Bruce Reppert are assigned to the Elder Abuse Task Force. They work closely with law enforcement agencies to build cases involving physical and financial abuse to elderly people. Elderly people can easily become the targets of financial exploitation or even physical abuse. These are complex cases that require thorough investigation. Having this dedicated task force helps to ensure that such crimes are aggressively prosecuted, and that the elderly are protected from further victimization.
3. Intimate Partner Violence – ASA Gina McNabney is assigned to the IPV Task Force. The unit focuses on domestic violence between intimate partners. These are difficult cases because the victims in many cases recant their initial allegations -- often out of fear. It is important to address the issues of violence between partners to prevent an escalation or possible harm to the individuals in the home.